

Message Text

CONFIDENTIAL

PAGE 01 PANAMA 07829 01 OF 02 191622Z

46

ACTION ARA-10

INFO OCT-01 ISO-00 SAB-01 PM-04 NSC-05 SP-02 SS-15 L-03

H-02 CIAE-00 INR-07 NSAE-00 MC-02 ACDA-05 OMB-01

TRSE-00 AID-05 /063 W

----- 100628

R 191442Z DEC 75

FM AMEMBASSY PANAMA

TO SECSTATE WASHDC 6125

SECDEF WASHDC

JCS WASHDC

INFO DA WASHDC

CDR AMC ALEX VA

USCINCSO QUARRY HTS CZ

CDR 193D INF BDE (CZ)

C O N F I D E N T I A L SECTION 1 OF 2 PANAMA 7829

EO 11652: GDS

TAGS: PFOR, PN, MASS

SUBJECT: US ARMS SALES TO PANAMA

REF: (A) JOINT STATE DEFENSE MESSAGE STATE 281925

(B) USMILGP PANAMA MESSAGE DTG 041725Z NOV 75

(C) US EMBASSY PANAMA MESSAGE 7658 DTG 1217Z DEC 75

(D) US EMBASSY PANAMA MESSAGE 7633 DTG 112105Z DEC 75

1. (C) AT THE DIRECTION OF THE CHIEF OF GOVERNMENT, BRIGADIER GENERAL OMAR TORRIJOS, THE GN G-3, COLONEL CONTRERAS, HAS REQUESTED THAT THE US GOVERNMENT APPROVE THE PURCHASE OF SUFFICIENT ARMS, EQUIPMENT AND AMMUNITION TO PERMIT THE FORMAL ACTIVATION OF THE FIRST GN INFANTRY BATTALION ON THE DAY THE NEW TREATY IS CONSUMATED. I AM CERTAIN THE SPECIFIC REQUEST FOR ARMS CITED BELOW IS A RESULT OF MY CONVERSATIONS WITH GENERAL TORRIJOS IN THE PAST WEEK WHEREIN I INDICATED THAT HIS UNCERTAINTY CONCERNING US WILLINGNESS TO PROVIDE PANAMA WITH ARMS WAS NOT NECESSARILY CORRECT
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 PANAMA 07829 01 OF 02 191622Z

(SEE REF C). GENERAL TORRIJOS WAS TOLD THAT WELL

CONCEIVED PLANS FOR THE USE OF ARMS WOULD BE GIVEN
SERIOUS CONSIDERATION BY THE UNITED STATES GOVERNMENT.

2. (C) THE GN IS NOW PROPOSING THE ACTIVATION OF
THEIR FIRST INFANTRY BATTALION IN CONSULTATION WITH MY
MILITARY GROUP. THE DUE PROCESSING OF THEIR REQUEST
IS CONSIDERABLY HAMPERED BY NON-RECEIPT OF THE PREVIOUSLY
REQUESTED P&A DATA (SEE REF B). THEY ARE MAKING EVERY
EFFORT TO PREPARE A WELL CONCEIVED PLAN TO UPGRADE THEIR
INFANTRY COMPANIES DURING THE PERIOD FROM NOW UNTIL THE
TREATY IS CONSUMATED. THEY DESIRE TO ORGANIZE A BATTALION
CHARACTERIZED BY HIGH MOBILITY, GOOD COMMAND AND
CONTROL, AND WITH ORGANIC DIRECT AND INDIRECT FIRE.
THE BATTALION WILL BE ORGANIZED IN THREE RIFLE COMPANIES
AND A 4.2 INCH MORTAR PLATOON. EACH COMPANY WILL HAVE
3 RIFLE PLATOONS, WITH A 81MM MORTAR SECTION (3 TUBES)
AND A 106MM RECOILESS RIFLE SECTION (2 RIFLES). THE
3.5" ROCKET LAUNCHERS ARE TO BE USED IN THE RIFLE PLATOONS,
ON THE BASIS OF 2 PER PLATOON. ONE OF THE COMPANIES WILL
BE MECHANIZED (M113 APC OR ARMORED CARS), AND THE OTHER
2 COMPANIES WILL BE AIR MOBILE OR TRANSPORTED IN TRUCKS.

3. (C) THE SPECIFIC GN REQUEST IS FOR AN IMMEDIATE
FOREIGN MILITARY SLES COMMITMENT OF:

A. ARMS:

- (1) NINE EA 81MM MORTARS
THREE EA MTD IN ARMORED VEHICLES
- (2) FOUR EA 4.2" MORTARS MOUNTED IN ARMORED
VEHICLES.
- (3) EIGHTEEN EA 3.5" ROCKET LAUNCHERS
- (4) SIX EA 106 MM RECOILESS RIFLES MTD IN 1/4 TON
TRUCKS.

B. AMMUNITION: INITIAL PURCHASE OF:

CONFIDENTIAL

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PAGE 03 PANAMA 07829 01 OF 02 191622Z

- (1) 81MM MORTAR: 2000 ROUNDS
- (2) 4.2" MORTAR: 1000 ROUNDS
- (3) 3.5" ROCKET LAUNCHER: 1000 ROUNDS
- (4) 106MM RECOILESS: 300 ROUNDS

C. ARMORED VEHICLES. GN DESIRES AUTHORITY TO
NEGOTIATE FOR COMMERCIAL PURCHASE AND EXPORT OF
SUFFICIENT ARMORED VEHICLES (TRACKED OR ARMORED CARS
AS THEY EVENTUALLY DECIDE) TO EQUIP:

(1) ONE RIFLE COMPANY AND SUPPORTING WEAPONS
PLATOON, (APPROXIMATELY 17 ARMORED VEHICLES).

(2) ONE 4.2" MORTAR PLT (APPROX 6 ARMORED VEHICLES
OF WHICH ONLY 4 ARE WPNS CARRIERS).

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PAGE 01 PANAMA 07829 02 OF 02 191637Z

46

ACTION ARA-10

INFO OCT-01 ISO-00 SAB-01 PM-04 NSC-05 SP-02 SS-15 L-03

H-02 CIAE-00 INR-07 NSAE-00 OMB-01 TRSE-00 ACDA-05

MC-02 AID-05 /063 W

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R 191442Z DEC 75

FM AMEMBASSY PANAMA

TO SECSTATE WASHDC 6126

SECDEF WASHDC

JCS WASHDC

INFO DA WASHDC

CDR AMC ALEX VA

USCINCSO QUARRY HTS CZ

CDR 193D INF BDE (CZ)

C O N F I D E N T I A L SECTION 2 OF 2 PANAMA 7829

4. (C) THIS MSG NOW REPRESENTS A CHANGE IN FOREIGN
MILITARY SALES PRIORITIES LISTED IN REF D.

5. (C) WE VIEW THIS AS THE GN ACID TEST OF OUR
SINCERITY AND READINESS TO WORK IN PARTNERSHIP. OUR
AFFIRMATIVE RESPONSE TO THIS REQUEST, ESPECIALLY THE
KEY FACTOR OF SELLING THE WEAPONS REQUESTED, WILL BE
A POWERFUL INDICATOR OF OUR PREPAREDNESS TO ACCEPT
PANAMA AND THE GN INTO A MATURE PARTNERSHIP ARRANGE-
MENT. WE EXPECT THE FAITH WE SHOW IN THIS MATTER

WILL BE RECIPROCATED BY THE GN AGREEING TO ENGAGE IN FURTHER SERIOUS JOINT FORCE DEVELOPMENT PLANNING. THIS OFFER TO BUY, AND THE TENTATIVE LOGISTICAL SUPPORT ARRANGEMENTS IN US MILITARY FACILITIES HERE, WILL GO A LONG WAY TOWARD COMMITTING THE GN TO A PARTNERSHIP ARRANGEMENT WHICH THE US CAN CONTROL. ON THE OTHER HAND, A REFUSAL OR FAILURE TO RESPOND TO THIS REQUEST TO BUY ARMS AND EQUIPMENT FROM US WILL UNDERMINE BADLY THE BRIDGES OF CONFIDENCE THAT I HAVE BEEN BUILDING TO TORRIJOS IN OUR TOTAL INTEREST. CONFIDENTIAL

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PAGE 02 PANAMA 07829 02 OF 02 191637Z

IT WILL WEAKEN THE LINKS THAT HAVE BEEN STRENGTHENING STEADILY BETWEEN THE GN AND OUR MILGP. AND IT WILL CONSIDERABLY DIMINISH THE STATURE OF A KEY GN OFFICER WHO IS COMMITTED TO DEVELOPMENT OF A PARTNERSHIP UNDER A NEW TREATY.

6. (C) USCINCSO CONCURS WITH THIS REQUEST. HE SEES THE GN PLAN AS FITTING WITHIN HIS CONCEPT OF THE ULTIMATE FORCE NEEDED FOR DEFENSE OF THE CANAL. WE NOTE THAT THE ESTABLISHMENT OF A BATTALION AT THIS TIME IN EFFECT ACCELERATES THE FIRST STEP IN DEVELOPING THEIR DEFENSE FORCE. HOWEVER, WE ARE GRATIFIED WITH THE MANNER IN WHICH THEY ARE PURSUING THE PROBLEM. THE ESTABLISHMENT OF THE BATTALION WILL SERVE TO SUPPORT OUR OBJECTIVE OF ENTERING INTO COMBINED TRAINING, WHICH ULTIMATELY LEADS TO COMBINED DEFENSE. FURTHER THIS GN INITIATIVE WILL PROVIDE US AN OPPORTUNITY FOR FURTHER DETAILED DISCUSSIONS WITH THE GN AS TO THE KIND OF MAINTENANCE SUPPORT THEY WILL HAVE TO SEEK FROM THE US FACILITIES OR MAINTENANCE CAPABILITY THEY WILL HAVE TO DEVELOP FOR THEMSELVES. WE WILL HAVE TO EVALUATE THIS ALONG WITH THE US MAINTENANCE CAPABILITY REMAINING HERE AFTER A NEW TREATY.

USCINCSO ALSO CONSIDERS THAT THE PROVISION OF REQUESTED WEAPONS AND EQUIPMENT WILL NOT APPRECIABLY AFFECT THE MILITARY BALANCE IN THIS AREA; ASSUMING THE LEVEL OF US FORCES IN CANAL ZONE REMAINS SUBSTANTIALLY AS IT IS TODAY FOR THE DEFENSE MISSION.

GDS-81.

JORDEN

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